

AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG  
 ADMINISTRATION, AND RELATED AGENCIES APPROPRIATIONS BILL, 2013

JUNE 20, 2012.—Committed to the Committee of the Whole House on the State of  
 the Union and ordered to be printed

Mr. KINGSTON, from the Committee on Appropriations,  
 submitted the following

R E P O R T

together with

ADDITIONAL VIEWS

[To accompany H.R. 5973]

The Committee on Appropriations submits the following report in  
 explanation of the accompanying bill making appropriations for Ag-  
 riculture, Rural Development, Food and Drug Administration, and  
 Related Agencies for fiscal year 2013.

CONTENTS

	Page
Title I—Agricultural Programs .....	4
Office of the Secretary .....	4
Executive Operations .....	6
Office of Civil Rights .....	8
Agriculture Buildings and Facilities and Rental Payments .....	8
Office of Inspector General .....	9
Office of the Under Secretary for Research, Education, and Economics .....	9
Economic Research Service .....	9
National Agricultural Statistics Service .....	10
Agricultural Research Service .....	10
National Institute of Food and Agriculture .....	12
Office of the Under Secretary for Marketing and Regulatory Programs .....	16
Animal and Plant Health Inspection Service .....	16
Agricultural Marketing Service .....	20
Grain Inspection, Packers, and Stockyards Administration .....	22
Office of the Under Secretary for Food Safety .....	22
Food Safety and Inspection Service .....	23
Office of the Under Secretary for Farm and Foreign Agricultural Services .....	23
Farm Service Agency .....	24

*Office of Pest Management Policy.*—The Committee commends the Office of Pest Management Policy for its work providing the Department, other Federal agencies, producers, and others scientifically sound analysis of pest management issues important to agriculture, especially methyl bromide transition and pesticide resistance, and encourages the agency to continue to support this office.

*Research on Sediments.*—The Committee recognizes the importance of finding solutions to the problems associated with soil erosion, including erosion and sedimentation in stream channels and the loss of nutrients and agricultural chemicals from farm fields.

*Horticultural Research and Education.*—The Committee recognizes the contributions of the U.S. National Arboretum to horticultural research and public education, as well as the services and 446 acres of green space it provides to the Washington, D.C., community and to international, national, and regional visitors. The Committee encourages ARS to support these research and educational activities.

*Lyme Disease Research.*—The Committee recognizes the importance of the ongoing research efforts of the ARS regarding tick-borne illnesses. As the agency continues to build upon its research efforts and protect humans and livestock from tick-borne illnesses, the Committee encourages the ARS, in conjunction with other agencies, to maintain its efforts and consider both the human and economic impacts of Lyme disease on communities in the United States.

NATIONAL INSTITUTE OF FOOD AND AGRICULTURE

RESEARCH AND EDUCATION ACTIVITIES

2012 appropriation .....	\$705,599,000
2013 budget estimate .....	732,730,000
Provided in the bill .....	691,487,000
Comparison:	
2012 appropriation .....	– 14,112,000
2013 budget estimate .....	– 41,243,000

COMMITTEE PROVISIONS

For Research and Education Activities, the Committee provides an appropriation of \$691,487,000.

*Agriculture and Food Science Facility and Equipment Grants for Insular Areas.*—The needs of the land-grant institutions in the insular areas are unique, and upgrading their facilities and equipment involve added cost factors and logistics compared with other institutions on the U.S. mainland. The Committee directs NIFA to review the current state of facilities and equipment at these institutions and report to the House and Senate Appropriations Committees by January 30, 2013, with its findings and recommendations to meet the identified needs.

*Budget Request for Fiscal Year 2014.*—For the fiscal year 2014 budget request, the Committee directs the Department to include in the budget funding levels proposed to be allocated to and the expected publication date, scope, and allocation level for each request for awards to be published under (1) each priority area specified in section 2(b)(2) of the Competitive, Special, and Facilities Research Grant Act (7 U.S.C. 450i(b)(2)); (2) each research and extension project carried out under section 1621(a) of the Food, Agriculture,

Conservation, and Trade Act of 1990 (7 U.S.C. 5811(a)); (3) each grant awarded under section 1672B(a) of the Food, Agriculture, Conservation, and Trade Act of 1990 (7 U.S.C. 5925b(a)); (4) each research, education, and extension project carried out under section 406 of the Research Reform Act of 1998 (7 U.S.C. 7626); and (5) each research and extension project carried out under section 412 of the Agricultural Research, Extension, and Education Reform Act of 1998 (7 U.S.C. 7632). The term ‘request for awards’ means a funding announcement published by NIFA that provides detailed information on funding opportunities at the Institute, including the purpose, eligibility, restrictions, focus areas, evaluation criteria, regulatory information, and instructions on how to apply for such opportunities.

*Policy Research.*—The Committee notes that NIFA ignored the clear direction of Congress regarding the review process for awards made through the policy research program and directs the agency to ensure its policies and procedures fully incorporate the direction provided by Congress through authorization and appropriation law for each of its programs.

*Priority Research.*—The Committee recognizes the broad responsibilities of agricultural research, education, extension, and economics that Congress has given to NIFA. However, it is concerned with the focus of many of its grant programs. Given the current budget constraints, the Committee directs the agency to prioritize funding for the highest quality, peer-reviewed, and relevant plant and animal production and protection research.

*Program Consolidation and Streamlining.*—The Committee appreciates the agency’s efforts and proposals to consolidate and streamline its programs and operations to achieve administrative efficiencies and reduce costs. The Committee concurs with the proposal to consolidate the Resident Instruction and Distance Education Grant Programs for Insular Areas but does not concur with the proposal to consolidate the various pest management programs. The Committee is concerned that the proposal to consolidate the pest management programs was not developed with sufficient input from land-grant universities, grower associations, industry, and other interested parties. The Committee encourages NIFA to continue its efforts, working with all interested parties, to design a broadly supported and effective pest management research, education, and extension program that is responsive to the needs of today and the future.

*Unexpended/Unobligated Balances.*—In its report accompanying the fiscal year 2012 agriculture appropriations bill, the Committee expressed concern about NIFA’s large unexpended/unobligated balances and directed the agency to provide a report on them, including an explanation for its past practices and the agency’s plans to improve the management of its appropriation. The report was due September 1, 2011. The Committee continues to have significant concerns with NIFA’s unexpended/unobligated balances and notes its displeasure that its request for information was ignored. The Committee directs the agency to provide this report by August 1, 2012.

The following table reflects the amount provided by the Committee:

NATIONAL INSTITUTE OF FOOD AND AGRICULTURE  
RESEARCH AND EDUCATION ACTIVITIES

[Dollars in Thousands]

program/activity	authorization	FY 2012 enacted	FY 2013 estimate	Committee provisions
Hatch Act .....	7 U.S.C. 361a-i .....	\$236,334	\$234,834	\$231,607
McIntire-Stennis Cooperative Forestry Act .....	16 U.S.C. 582a through a-7 ...	32,934	32,934	32,275
Research at 1890 Institutions (Evans-Allen Program).	7 U.S.C. 3222 .....	50,898	50,898	49,880
Payments to the 1994 Institutions .....	534(a)(1) of P.L. 103-382 .....	3,335	3,335	3,268
Education Grants for 1890 Institutions .....	7 U.S.C. 3152(b) .....	19,336	19,336	18,949
Education Grants for Hispanic-Serving Institutions ..	7 U.S.C. 3241 .....	9,219	9,219	9,034
Education Grants for Alaska Native and Native Hawaiian-Serving Institutions.	7 U.S.C. 3156 .....	3,194	3,194	3,130
Research Grants for 1994 Institutions .....	536 of P.L. 103-382 .....	1,801	1,801	1,764
Capacity Building for Non Land-Grant Colleges of Agriculture.	7 U.S.C. 3319i .....	4,500	0	0
Resident Instruction and Distance Education Grants for Insular Areas.	7 U.S.C. 3363 and 3362 .....	1,650	1,650	1,650
Agriculture and Food Research Initiative .....	7 U.S.C. 450i(b) .....	264,470	325,000	276,515
Veterinary Medicine Loan Repayment .....	7 U.S.C. 3151a .....	4,790	4,790	4,694
Continuing Animal Health and Disease Research Program.	7 U.S.C. 3195 .....	4,000	0	3,920
Supplemental and Alternative Crops .....	7 U.S.C. 3319d .....	825	0	0
Critical Agricultural Materials Act .....	7 U.S.C. 178 et seq. ....	1,081	0	0
Multicultural Scholars, Graduate Fellowship and Institution Challenge Grants.	7 U.S.C. 3152(b) .....	9,000	10,733	8,820
Secondary and 2-year Post-Secondary Education .....	7 U.S.C. 3152(j) .....	900	981	882
Aquaculture Centers .....	7 U.S.C. 3322 .....	3,920	3,920	3,841
Sustainable Agriculture Research and Education .....	7 U.S.C. 5811 .....	14,471	14,471	14,181
Farm Business Management .....	7 U.S.C. 5925f .....	1,450	0	0
Sun Grant Program .....	7 U.S.C. 8114 .....	2,200	0	0
Policy Research Grant Program .....	7 U.S.C. 3155 .....	4,000	0	0
Rangeland Research .....	7 U.S.C. 3333 .....	961	0	0
Improved Pest Control:				
Expert IPM Decision Support System .....	7 U.S.C. 450i(c) .....	153	0	149
Integrated Pest Management .....	7 U.S.C. 450i(c) .....	2,362	0	2,315
Minor Crop Pest Management (IR-4) .....	7 U.S.C. 450i(c) .....	11,913	0	11,675
Pest Management Alternatives .....	7 U.S.C. 450i(c) .....	1,402	0	1,374
Total, Improved Pest Control .....		15,830	0	15,513
Special Research Grants:	7 U.S.C. 450i(c)			
Global Change/UV Monitoring .....		1,300	1,405	1,274
Potato Research .....		1,350	0	0
Forest Products Research .....		1,350	0	0
Total, Special Research Grants .....		4,000	1,405	1,274
Necessary Expenses of Research and Education Activities:				
Grants Management Systems .....		2,600	7,830	0
Federal Administration—Other Necessary Expenses for Research and Education Activities.		7,900	6,399	10,290
Total, Necessary Expenses .....		10,500	14,229	10,290
Total, Research and Education Activities .....		705,599	732,730	691,487

NATIVE AMERICAN INSTITUTIONS ENDOWMENT FUND

2012 appropriation .....	(\$11,880,000)
2013 budget estimate .....	(11,880,000)
Provided in the bill .....	(11,642,000)
Comparison:	
2012 appropriation .....	-(238,000)
2013 budget estimate .....	-(238,000)

COMMITTEE PROVISIONS

For the Native American Institutions Endowment Fund, the Committee provides \$11,642,000.

EXTENSION ACTIVITIES

2012 appropriation .....	\$475,183,000
2013 budget estimate .....	462,473,000
Provided in the bill .....	462,473,000
Comparison:	
2012 appropriation .....	- 12,710,000
2013 budget estimate .....	---

COMMITTEE PROVISIONS

For Extension Activities, the Committee provides an appropriation of \$462,473,000.

The following table reflects the amount provided by the Committee:

NATIONAL INSTITUTE OF FOOD AND AGRICULTURE  
EXTENSION ACTIVITIES

[Dollars in Thousands]

program/activity	authorization	FY 2012 enacted	FY 2013 estimate	Committee provisions
Smith-Lever Act, Section 3(b) and (c) programs and Cooperative Extension.	7 U.S.C. 343(b) and (c) and 208(c) of P.L. 93-471.	\$294,000	\$292,411	\$286,062
Extension Services at 1890 Institutions .....	7 U.S.C. 3221 .....	42,592	42,592	41,442
Extension Services at 1994 Institutions .....	7 U.S.C. 343(b)(3) .....	4,312	4,312	4,195
Facility Improvements at 1890 Institutions .....	7 U.S.C. 3222b .....	19,730	19,730	19,197
Renewable Resources Extension Act .....	16 U.S.C. 1671 et seq. ....	3,700	4,060	3,600
Rural Health and Safety Education Programs .....	7 U.S.C. 2662(i) .....	1,500	0	1,459
Food Animal Residue Avoidance Database Program .....	7 U.S.C. 7642 .....	1,000	0	973
Women and Minorities in STEM Fields .....	7 U.S.C. 5925 .....	400	400	389
Grants to Youth Organizations .....	7 U.S.C. 7630 .....	750	0	729
Smith-Lever Act, Section 3(d):	7 U.S.C. 343(d)			
Food and Nutrition Education .....	.....	67,934	67,934	66,099
Pest Management .....	.....	9,918	0	9,650
Farm Safety and Youth Farm Safety Education Programs.	.....	4,610	4,610	4,485
New Technologies for Agricultural Extension ...	.....	1,550	1,750	1,508
Children, Youth, and Families at Risk .....	.....	7,600	8,395	7,394
Federally Recognized Tribes Extension Program .....	.....	3,039	3,039	2,956
Sustainable Agriculture Programs .....	.....	4,696	4,696	4,569
Total, Section 3(d) .....	.....	99,347	90,424	96,661
Necessary Expenses of Extension Activities:				
Agriculture in the K-12 Classroom .....	.....	552	552	537
Federal Administration—Other Necessary Expenses for Extension Activities.	.....	7,300	7,992	7,229
Total, Necessary Expenses .....	.....	7,852	8,544	7,766
Total, Extension Activities .....	.....	475,183	462,473	462,473

## INTEGRATED ACTIVITIES

2012 Appropriation .....	\$21,482,000
2013 budget estimate .....	43,542,000
Provided in the bill .....	21,052,000
Comparison:	
2012 appropriation .....	– 430,000
2013 budget estimate .....	– 22,490,000

## COMMITTEE PROVISIONS

For Integrated Activities, the Committee provides an appropriation of \$21,052,000. The following table reflects the amount provided by the Committee.

NATIONAL INSTITUTE OF FOOD AND AGRICULTURE  
INTEGRATED ACTIVITIES

[Dollars in Thousands]

program/activity	authorization	FY 2012 enacted	FY 2013 estimate	Committee provisions
Water Quality Program .....	7 U.S.C. 7626 .....	\$4,500	\$0	\$4,500
Regional Pest Management Centers .....	7 U.S.C. 7626 .....	4,000	0	4,000
Methyl Bromide Transition Program .....	7 U.S.C. 7626 .....	1,996	0	1,996
Organic Transition Program .....	7 U.S.C. 7626 .....	4,000	4,000	4,000
Regional Rural Development Centers .....	7 U.S.C. 450i(c) .....	998	998	568
Food and Agriculture Defense Initiative .....	7 U.S.C. 3351 .....	5,988	5,988	5,988
Sustainable Agriculture Federal-State Matching Grant Program .....	7 U.S.C. 5813 .....	0	3,500	0
Crop Protection Program .....	7 U.S.C. 7626 .....	0	29,056	0
Total, Integrated Activities .....		21,482	43,542	21,052

OFFICE OF THE UNDER SECRETARY FOR MARKETING AND  
REGULATORY PROGRAMS

2012 appropriation .....	\$848,000
2013 budget estimate .....	893,000
Provided in the bill .....	831,000
Comparison:	
2012 appropriation .....	– 17,000
2013 budget estimate .....	– 62,000

## COMMITTEE PROVISIONS

For the Office of the Under Secretary for Marketing and Regulatory Programs, the Committee provides an appropriation of \$831,000.

## ANIMAL AND PLANT HEALTH INSPECTION SERVICE

## SALARIES AND EXPENSES

2012 appropriation .....	\$816,534,000
2013 budget estimate .....	762,418,000
Provided in the bill .....	790,227,000
Comparison:	
2012 appropriation .....	– 26,307,000
2013 budget estimate .....	+27,809,000

## COMMITTEE PROVISIONS

For the Animal and Plant Health Inspection Service, Salaries and Expenses, the Committee provides an appropriation of \$790,227,000.

*Budget Restructure and Equine Health.*—The Committee does not support the request in the President's fiscal year 2013 budget